

Brooke E. Lierman Comptroller of Maryland

BPW AT WORK

The Maryland Stadium Authority

The Maryland General Assembly created the Maryland Stadium Authority (MSA) in 1986 to select, acquire, construct, and operate sports stadiums and other facilities in Maryland. In 1987, the MSA chose Camden Yards as the site for baseball and football facilities which opened in 1992 and 1998, respectively.

The MSA issues tax-exempt bonds for financing its projects. Proceeds from the sale of MSA bonds and revenues collected or received from any other source are deposited in the revolving Maryland Stadium Authority Financing Fund.

In addition to stadium financing, construction and maintenance, MSA also issues revenue bonds to fund school construction projects. For example, they collaborate the Interagency Commission on School Construction to finance, procure, and build public schools through the 21st Century School Buildings Program (Baltimore-specific) and the Built to Learn Act (statewide). Further, the MSA oversees demolition of blighted Baltimore City structures as part of "Project C.O.R.E.," and operates and maintains convention centers, sporting sites, and other cultural entities across the state.

The MSA is an independent unit in the Executive Branch of the state government. It is led by its Board of Directors – nine members serving four-year terms. Although the MSA is generally exempt from state procurement law, the BPW provides oversight of their functions by approving financing plans for bond issuances, as well as contracts utilizing proceeds from bond issuances after these items have been approved by the MSA Board. For example, in Q4 2023, the BPW unanimously approved a lease agreement that MSA negotiated with the Baltimore Orioles, which keeps the team in Baltimore for at least the next 30 years.

POLICY CORNER

Small Business Reserve Program

The Small Business Reserve (SBR) program was established in 2004 to increase opportunities for small businesses to participate in state procurement as prime contractors. The program created solicitations that are open only to SBR vendors, creating a marketplace for small businesses to compete against each other for state contracts rather than against larger, more established vendors.

Small businesses in Maryland certify through the state's eProcurement platform – eMaryland Marketplace Advantage (eMMA) – and complete an annual renewal. Eligibility criteria include gross sales and number of employees, which vary by industry. The uppermost limit across industry types is 100 employees. In Maryland, there are approximately 107,000 businesses with fewer than 100 employees, which represents 95% of all business establishments in the state.

State procurement law directs agencies to spend at least 15% of annual procurement dollars with SBR-certified firms. All state solicitations between \$50,000 and \$500,000 (about 20% of all open solicitations) are automatically designated for SBR vendors only, with a few exceptions.

In FY22, the state as a whole achieved just 7.7% procurement spending with SBR vendors – roughly half of the 15% participation goal. Statewide, enrollment in the SBR program declined by 13% from FY21 to FY22, a loss of 475 vendors. This enrollment loss was attributed to eMMA platform updates that disrupted SBR certification and recertification workflows. Across 68 participating state agencies, the total amount of state procurement spending with SBR-certified vendors was \$432 million. The Maryland Motor Vehicle Administration (MVA) is one of 27 agencies that met or exceeded the SBR goal: they achieved 16.7% participation in FY22, representing \$7.2 million in SBR payments. In Q4 2023, the MVA awarded a range of contracts to SBR vendors, including HVAC and roof replacements, and bathroom renovations for branch locations.

Maryland's SBR program is an important tool for driving growth among small businesses, which are the backbone of the state economy. We need to look at strategies to achieve the 15% spending goal as a state, such as increasing the number of SBR certified businesses, better communicating with small businesses about the specialized products and services purchased by state agencies, increasing the number and types of procurements eligible for SBR designation, and providing more technical assistance to SBRcertified businesses in responding to solicitations.

In addition, we should look carefully at how we can better utilize state financing programs like the Maryland Small Business Financing Authority and the State Small Business Credit Initiative to help small business access the necessary capital to compete for government contracts and grow their businesses. In the Comptroller's Office, we recently hired a Small Business Director to serve as a resource for small companies and a point person for strengthening business development programs like the SBR.

Created in 1864, the Maryland **Board of Public** Works consists of the Governor, Comptroller, and Treasurer and has broad authority to approve or reject State expenditures and bond issuances. Through its actions, the BPW sets and oversees procurement policy for the State.